COLLECTIVE BEHAVIOR AND SOCIAL MOVEMENTS

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78 Abortion Movements in Poland, Great Britain, and the United States

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Perhaps one of the best-known feminist slogans during the early 1970s was that "A woman has a right to choose" whether or not to terminate a pregnancy. About 38 percent of the world's population live in countries where abortion has been available on request. Although abortion has been legal in the United States and most of Europe for at least twenty-five years, it remains an explosive issue in many countries and has spawned "for" and "against" social movements and collective behavior. In this reading, Janet Hadley examines some of the controversies and campaigns of abortion rights movements in Poland, the United States, and Great Britain.

In recent years in the United States, in Poland, and in Ireland, too, national politics has at times been convulsed by the issue of abortion. In Germany the historic reunification of East and West almost foundered amid wrangling about conflicting abortion laws. How can abortion, hardly an issue comparable to the great affairs of state, such as the economy or national security, have an impact such as this?

This is an account, first, of how post-Communist Poland found itself in the grip of the abortion debate and secondly how the issue came to be such a seemingly permanent shadow on the political landscape in the United States, in the wake of the Supreme Court's 1973 landmark decision on abortion in the case of *Roe* v. *Wade*. It offers some ideas about why. The account focuses on abortion, primarily as a method of birth control, which women have always sought out, legally when they can, illegally when they must. The controversies and campaigns recorded and the ideas offered here concentrate on women's access to affordable, safe and legal abortion—an essential part of women's reproductive freedom in a world where 500 women die every day from the complications of unsafe abortion (World Health Organization, 1993).

The way abortion has at times dominated public debate in both Poland and the United States can hardly be exaggerated, but the contexts are very different. At times, during the 1992 American presidential election campaign, it seemed as if the fate of the United States for the next four years hung solely on the thread of the abortion issue. Economic issues, national security, even political scandals were all pushed into the background. But no one was too surprised to encounter this wild card in the United States' electoral politics.

Source: From "God's Bullies: Attacks on Abortion," by Janet Hadley, *Feminist Review*, Vol. 48 (Fall 1994), pp. 94–113. Reprinted by permission of the author.

It had been thus, on and off, for around twenty years, since the 1973 Supreme Court judgement which had sanctioned abortion as a woman's constitutional right.

It was, however, probably a lot harder for anyone to have predicted events in Poland where, for more than four years, well before the forty-yearold Communist regime was finally sloughed off, abortion took centre stage. The renascent right in Poland selected abortion as the first block of the social welfare system for demolition. The battle over it highlights the new relationship between the Roman Catholic Church—once the main element of opposition alongside Solidarity—and the state. As the democratization of Eastern Europe got under way, abortion was one of the first laws to come under fire (Einhorn, 1993).

In some ways the abortion debate in Poland, which of all the former Soviet bloc countries has undergone by far the most draconian reversal of its abortion law, is quite straightforward: The opponents of abortion are solidly Roman Catholic and perceive their efforts as part of the task of rescuing Poland from its years of godlessness. The debate in Poland harks back to the relatively straightforward arguments which took place in Britain at the time of the passing of the Abortion Act in 1967.

In the United States, on the other hand, the issue has been linked to a much more extensive catalogue of perceived "social degeneracy." Opposition to abortion in the United States involves a curious alliance of religious and secular New Right groupings and much of the driving force has been provided, not by the Roman Catholic Church, but by evangelical Christians. . . .

POLAND: NO PLACE TO BE A WOMAN

... What we have been witnessing in Poland since 1989, according to one observer, is the "Church's colossal efforts to replace a totalitarian state with a theocracy" (Kissling, 1992). Weekly Masses from Rome are broadcast on Polish TV these days. Scientific conferences open with High Mass, blessings and so on, and military personnel are sent on pilgrimages. Classes in religion (i.e., Roman Catholicism) are mandatory for children in state schools. There is little doubt that the bishops of Poland, who behave more like leaders of a political party than as simple guardians of moral values, have their sights set not only on banning abortion but also divorce, provision of contraception, and other hallmarks of a secular society. One commentator wrote in 1991:

From the very beginning until its unexpected culmination in June [1991—when a draft anti-abortion bill was rejected by parliament in the face of huge pro-choice demonstrations] the Polish controversy on abortion was a classic example of political conflict. Nobody cared any more about subtle moral or political arguments. It was clear that who wins the abortion debate will control the political situation in Poland. (Szawarski, 1991)

The irony is that not only was June 1991 far from being the "culmination," but also that nobody today could be said to have won. (Women, of course, lost.)

The final law, signed by President Lech Walesa in February 1993, was seen by opponents of abortion as a compromise. It is much weaker than they would have liked. The original anti-abortion bill, first published in 1989, promised three years' imprisonment for a woman who induced her own abortion, as well for any doctor caught performing an illegal operation. Under the new law, two years' imprisonment awaits an abortionist, but a woman inducing her own abortion will not face gaol [jail].

The new law allows abortion when a woman's life or health is in danger, after rape or incest, or if there is suspected fetal abnormality. But prenatal testing is only permissible if there is a family history of genetic disorder. There are token provisions urging local authorities to provide contraceptive services.

The Church's Power and Influence

The religious context of the abortion row in Poland goes a long way to explaining how it came to be such a passionate, extreme and dominating issue. Around 95 percent of its 39 million people consider themselves Catholic and there is a very strong family tradition of Catholicism, which during the Communist era greatly strengthened the Church as a focus of national identity and a shelter for opposition. Having a Polish Pope helps too; when John Paul II visited in 1991, he urged his fellow Poles to free themselves from a law permitting abortion, which he called a tragic inheritance of Communism.

Even when the Communist grip seemed at its most unyielding, the Church consistently harried the authorities on issues of sexual control. In a recent survey, conducted since the fall of the Communists, and reported in the *Guardian* (9/14/93), 95 percent of Polish women said they rely on personal experience for their sex education and 73 percent said they had had an unplanned pregnancy.

The only sex-education manual ever produced in Poland had to be withdrawn because of Church protest. Roman Catholic opposition to contraception has been effective-76 percent of the urban population and 87 percent of the rural population use only Church-approved 'natural' methods of fertility control (Mrugala, 1991). (Priests often determine what is sold in local pharmacies.) Poland's 1956 abortion law contained no conscience clause, but the Church's success in pressuring doctors can be judged from the fact that in some state hospitals, staff refusal made it impossible to get an abortion. As early as 1973, Church protests over the rising abortion rate and the behaviour of "callous young women" forced the government to set up a commission to consider whether the law needed amending (Okolski, 1988).

But the pressures on women to have abortions were very strong. Even for those who wanted it, contraception has never been easily available, and was of notoriously poor quality. Abortion—which was free in state hospitals after 1959, and easy to obtain—was therefore the main method of birth control. Women only had to report that they were "in a difficult life situation." "Poland's hard life finds more and more women choosing abortions," reported *The New York Times* in 1983, citing families in some cities waiting eighteen years to obtain a small apartment. Despite the Church's denunciations, there were an estimated 600,000 abortions a year, compared to just 700,000 live births.

Times may have been hard in 1983, but the economic "shock therapy" of post-Communist Poland has brought unimaginable hardship in its wake. Unemployment is now 2.8 million and will be one-fifth of the workforce in three years' time. The bishops have deplored this, by urging *women* to leave the labour market, to ease unemployment and ensure that men's wages increase. They have made no adverse comment on the virtual shutdown of state-financed child care.

The Bishops, the State, and the Medical Profession

The episcopate first floated the idea of outlawing abortion in 1988, deeming it to be a mortal threat to the "biological substance of the nation." In the spring of 1989 an Unborn Child Protection Bill was published and the Pope hurried to send his congratulations.

In 1990, however, long before the legislative battle had got into its stride, the Ministry of Health took its own initiative, saying that women wanting abortion would now need the permission of three physicians and of a psychologist, whose appointment had been approved by the local bishop, and that an abortion for social reasons must be requested in writing (*The New York Times*, 4/21/92). The psychologist's job is to dissuade women, mainly by putting the frighteners on them. Sterilization and the in-vitro fertilization programme were suspended.

As Poland created its first parliament, abortion became the bellwether for fitness to serve. Anyone supporting abortion rights was traduced as a surreptitious advocate for Communism. Throughout 1990 and 1991 the battle raged, overshadowing the upheavals of the new market economy. Huge demonstrations in favour of abortion took place in Warsaw and women's groups began to get organized to defend abortion rights. Solidarity was split on the issue. Bills were proposed and defeated in dizzying succession. Parish priests threatened to withhold sacraments from anyone who did not sign the petitions against "killing innocent children."

The anti-abortion movement targeted not only abortion but family planning provision, too, blocking the launch of an information campaign in the textile city of Lodz, where there has been an unusually high rate of congenital abnormalities among babies born to women working in the textile factories (Rich, 1991). Their activity was partly financed by pro-life organizations from the United States, such as Human Life International. This evangelical group, fired by a vision of "re-Christianized united Europe stretching from the Atlantic to the Urals," vowed to "flood Eastern Europe" with films, videos (such as The Silent Scream which has been shown in Polish schools), fetal models and other propaganda. In 1992, Operation Rescue blockaded a clinic in the Baltic port of Gdynia, with protesters from the United States, Canada and the U.K.

Although one smear in circulation was that "only communists and Jews favor abortion," there is little direct evidence that the anti-abortion campaign was fuelled by a nationalist pro-natalisma desire to demographically overwhelm Poland's minorities. There was, however, a definite bid to appeal to a repressive notion of proper and traditional Polish "womanhood." The term "emancipation for women" is laden with Communist overtones and has often in reality meant the notorious "double burden" or overloading of women, in Poland and Eastern Europe in general, in which they have been expected to shoulder full-time jobs as well as forty hours a week shopping, cooking, cleaning, laundry, with only the aid of very poor-quality preschool child care and medical care (Jankowska, 1993). Against such a reality, a misty vision of womanhood may have a definite allure.

May 1992 brought another turn of the screw. A new code of medical ethics made it professionally unethical for doctors to perform abortions except in cases of rape or incest or when the woman's life was in danger. Violations would lead to suspension of the doctor's license. The code effectively ended hospital abortions and prenatal testing: Some institutions put up signs, "No Abortions."

The issue continued to rock the government, which twice postponed a final vote on abortion. By the end of 1992, the conflict was extreme enough to threaten the fragile coalition government, an improbable seven-party affair. A million people signed a petition for a referendum. Meanwhile, 61 percent of Poles said they favoured the provisions of the 1956 law.

Turning the Clock Back

Nevertheless, when the government could postpone a vote no longer, a law was finally passed early in 1993. Under the new law, only 3 percent of the abortions previously performed in Poland are now deemed legal. Two years in gaol awaits an illegal abortionist, but there is no punishment for a woman who obtains an illegal operation. Although it is the most restrictive abortion law in Europe, apart from Ireland's, pro-choice campaigners comforted themselves with the rueful thought that things could easily have been much worse.

The legislation satisfies no one. Both sides have vowed to fight on. Even before President Lech Walesa signed the new law, the 1992 doctors' code—a *de facto* ban on abortions in Poland was having its effect. The Warsaw police morgue has begun receiving bodies of women bearing witness to botched abortions. For the last three years, cases of infanticide have steadily increased.

Deaths will be outnumbered by injuries. Romania, where abortion was illegal until the fall of Ceauşescu in 1989, shows the way. Staff at a clinic for women in Bucharest, set up by Marie Stopes International, found that 80 percent of patients were suffering from past incompetent abortions.

A helpline set up in Warsaw by pro-abortion campaigners is receiving calls from men seeking advice because their wives are refusing to have sex any more. Women are phoning for help, reporting that even in circumstances which comply with the new law, they are being refused operations. In Poland's deep Catholic south, a pregnant Cracow woman, furnished with a police report confirming that she had been raped, was refused help at the hospital (Hoell, 1993).

All the desolately familiar symptoms of outlawed abortion are there: police raids on clinics, small ads appearing in the newspapers: "Gynaecologist: Interventions." The price is \$350 to \$1,000: The average monthly wage is \$200. For professional women "medical tours" can be arranged to the Ukraine, to Kaliningrad, even to Holland. (But not to the Czech Republic, which in the wake of Poland's new law, moved swiftly to outlaw abortions for foreign visitors.)

Paradoxically, the last few years have seen a burgeoning of women's organizations, formed to defend abortion and women's rights. It is an irony, comments Hanna Jankowska, "when the word 'feminist' sounds in this country like an insult" (1993). But sustaining the momentum of such organizations is uphill work. People are consumed by the effort to cope with the effects of 38 percent inflation.

There are signs that the Church may have overplayed its hand in its attempt to introduce a legislative version of "absolute morality" as part of a plan to create a theocratic Poland. There was strong public support for a referendum on abortion, which the Church opposed, and its popularity has dropped by half since Communism collapsed, according to opinion polls (*Catholic Herald*, 9/9/93). The Irish Church found itself in similar trouble after the referendum on abortion in Ireland in 1992, an event which was much reported in the Polish media.

But it is hard to draw sound parallels with Ireland: The Republic is certainly behind the times, but there are signs that slowly things are creeping forward for women in Ireland. Nothing compares with the crudeness with which the clock hands have been wrenched *back* in Poland.

In September 1993, the political coalition which fostered the anti-abortion legislation suffered a crushing defeat in national elections. The pace of reform was thought to be the main culprit, but the unpopularity of the anti-abortion law was also held to blame. Pro-abortion campaigners are preparing a new bill to reverse the law, scarcely before the ink is dry. In January 1994, Polish doctors amended their medical code, somewhat relaxing the abortion guidelines and increasing scope for prenatal diagnosis of fetal abnormalities.

The bishops and their allies intend to press on towards a theocratic state. They have stated: "We must reject the false and harmful belief—which unfortunately is grounded in social consciousness that a secular state is perceived as the only and fundamental guarantee of freedom and equality of citizens" (Szawarski, 1991). If they succeed in creating a model Roman Catholic state, it will be women who suffer most directly. That is why no one in Poland, on whichever side of the abortion divide, underestimates the importance of the struggle around abortion as a stalking horse for what may yet come.

It is not possible to yoke together the national experience of abortion politics in Poland with that of the United States, only to offer them as two distinct examples of how abortion seemed at times to be the tail that wagged the dog of national politics. It has been quite remarkable to find abortion ricocheting around the political arena in Poland and other Eastern European countries. But the issue has played a crucial part in the politics of the United States for almost twenty years: in itself an astonishing phenomenon.

USA, 1973—THE SUPREME COURT LIGHTS THE FUSE

Until the historic U.S. Supreme Court judgment of 1973, in the case of *Roe* v. *Wade* (which I shall call plain *Roe*), abortion was not a major issue in the United States. In the late 1960s, when campaigners for abortion reform in California asked people to sign petitions, it took so long for people to think and talk before deciding where they stood that no more than four or five signatures could be gathered in an afternoon's work (Luker, 1984).

But the spark of *Roe* caught dry tinder at once and is still burning. Today, everyone has an opinion on abortion: After thousands of opinion polls, hours of TV debating, radio phone-ins and miles of newsprint, people know with certainty whether they are "pro-choice" or "pro-life."

In the late nineteenth century it was doctors who pressed for anti-abortion legislation in the United States, partly to strengthen the delineation of medicine as a regulated, elite profession. Making abortion illegal, unless performed by a doctor, was an effective way of cutting the ground from under the "quacks." The laws granted doctors alone the discretion to decide when a woman's life was sufficiently endangered to justify the loss of fetal life.

For almost seventy years legal abortion was a matter for medical judgement. Its prevalence and the criteria used varied enormously. Women who could not get legal abortions resorted to illegal practitioners and practices. But in the 1950s and 1960s exclusive medical control over abortion began to crumble.

Briefly, women's lives were changing as they entered the labour market in increasing numbers for a married woman an unintended pregnancy became much more of a disaster than in the past; secondly, the improvements of medicine and obstetrics made pregnancy and childbirth much safer and made it harder for doctors to cloak a decision to perform an abortion for a wealthy patient behind the excuse that continuing the pregnancy would gravely endanger her health. Doctors' work became much more hospital-based and could be more easily scrutinized and regulated than when they worked in private consulting rooms.

Thirdly, women began to question the right of doctors and lawyers, or anyone, to decide whether or not they should have to continue an unintended pregnancy. Finally, the effects of the Thalidomide cases and the advent of effective contraception all played a part in dragging decisions and policies on abortion into the harsh public light of politics.

Some states began to permit abortion. Between 1967 and 1973, seventeen states rescinded their restrictions on abortion. Thousands of women crossed state boundaries to obtain abortions (Gold, 1990). Abortion was happening, despite its continuing prohibition under federal law.

Several decades of Supreme Court decisions for instance, acknowledging it was no business of the state (or states) to seek to outlaw the use and purchase of contraceptives—had smoothed the path towards the *Roe* judgment, but nonetheless, when it eventually came, it was quite dramatic. The court said that a woman's right to obtain an abortion, like her right to use contraception without government interference, is constitutionally protected, as part of her fundamental right to privacy. And that because the right to privacy is fundamental (rights under the American constitution are ranked, and *fundamental* trumps every other kind of right) states must show a "compelling interest" before they can intervene.

The court stressed that, of course, the decision to abort must be made together with a doctor. But it devised a sliding scale of maternal/fetal rights, practically sanctioning "abortion on demand" in the first trimester and gradually increasing the amount of protection afforded to the fetus as the weeks of pregnancy progressed.

No Room for Compromise

The significance of the Supreme Court ruling in 1973 was that it turned abortion into a constitutional issue, declaring it a fundamental right of the female citizen, and sweeping away all the various state restrictions. In doing so it called into question the deeply held beliefs of people accustomed to thinking that *theirs* was the majority opinion and set the state on a collision course with an indefatigable group of its citizens. As long as abortion had been purely a medical issue, as it is in Britain (see below), it had been much more difficult to challenge, and far less in the public domain.

The absolute divide between right-to-life/prolife/anti-choice/anti-abortion people, and the rest is the embryo or fetus. If you believe that the embryo or later the fetus is a person, a human being in the fullest sense, the moral equivalent of a woman, everything else falls into place. The Supreme Court questioned this notion and opened the door to the years of court challenge, endless legislative pressure and single-issue pressure-group politics. For those who believe that abortion is the equivalent of homicide there can hardly be a compromise.

The impact of the *Roe* judgement was enormous. Overnight literally, the opposition mobilized.¹ Its attack has had two aims: to upset and overturn the judicial applecart and at the same time to erect as many obstacles as possible between a woman and a legal abortion. It's been a busy twenty years: *Roe* has been harried almost to extinction by state regulations, such as imposed waiting periods, demands for "informed consent," such as making the woman look at images of fetal development—at all stages, no matter how early her own pregnancy. As pro-choice campaigner Lawrence Lader said, after *Roe*, "We thought we had won. We were wrong" (*Family Planning World*, Jan/Feb, 1992).

At first, state attempts to regulate abortion after *Roe* received a cool response in the Supreme Court, but as the new right has gained power and judges appointed to the court became more conservative, so the judgements have hardened against abortion rights.

Wide-Ranging Success for Abortion's Opponents

The cultural and political climate today is of course very different from that surrounding *Roe* in 1973. On the day of the Supreme Court's ruling on *Roe*, newspapers reported an agreement which might bring an end to the war in Vietnam and carried obituaries of former President Lyndon B. Johnson, whose presidency was marked domestically by the civil rights movement, Black Power and the movement against the war in Vietnam. This is not the place to rehearse the cultural "backlash" of the years since then except to highlight how wide-ranging it has been.

Susan Faludi, for instance, recounts the fate of a script for the TV show *Cagney and Lacey*. In "Choices," as the early 1980s' episode was to be called, Cagney—the single woman in the feisty female cop duo—became pregnant. CBS programming executives went beserk at the mere idea of abortion (even as an option to be rejected). They demanded numerous rewrites until in the final version, Cagney only mistakenly thinks she is pregnant. "Lacey . . . tells her that if she had been pregnant she should have got married. Abortion is never offered as a choice" (Faludi, 1992:186).

The anti-abortion lobby drew comfort not only from *Cagney and Lacey* but also from the White House. As the violence against clinics increased in 1984 after Ronald Reagan's election to a second term as president, he refused to condemn the actions and their perpetrators (Blanchard & Prewitt, 1993).²

Opinion polls show that Americans' attitude to abortion was and generally remains "permit but discourage." It was not very hard to convert such ambivalence into support for restrictions on government funding and so on. The most significant curtailment of rights for low-income women was the Hyde Amendment of 1979 which denied Medicaid funding for abortion, except where a woman's life is in danger. There have also been severe and wide-ranging restrictions on the use of public facilities for abortion: It is illegal, for instance, to perform a private abortion in a private building standing on publicly owned land. By 1979 no federal funds could be used to provide abortion or abortion-related services (Petchesky, 1984).

Today, only half the United States' medical schools even offer the option of training in abortion procedures, and fewer and fewer young doctors are willing to perform abortions. Many gynaecologists still performing abortions are reaching retirement, and in a 1985 study, twothirds of the gynaecologists in the United States stated that they would not terminate pregnancy. Who would choose to conduct their professional working life in a bullet-proof vest, with an armed guard at the clinic door? In 1988, 83 percent of all United States counties lacked any facilities for abortion, and those counties contain 31 percent of U.S. women aged between fifteen and fortyfour (Alan Guttmacher Institute, 1993). A shadowy world of unlicensed, unregulated abortion facilities in private doctors' offices is beginning to emerge. There are estimated to be several dozen in New York City alone, and a doctor there was recently prosecuted for a botched abortion on a twenty-one-year-old immigrant woman, who subsequently gave birth to a severely mutilated infant (*Family Planning World*, May/June, 1993).

And yet, despite all the legislative obstacles and the physical harassment, the anti-abortion movement has made no dent in the number of abortions taking place in the United States. The overall figure has hovered steadily around 1.6 million a year.

Who Opposes Abortion Rights?

The intimidation of anti-abortion activists, such as Operation Rescue, or the Lambs of Christ, and the violence and terrorism against abortion clinics is what immediately comes to mind when thinking about abortion's opponents, but it is not the only face of the opposition.

After the *Roe* judgment, the Catholic Church was the first into action, with plangent denunciation and millions of dollars poured into new antiabortion organizations. But as the New Right in the Republican party set out deliberately to woo the anti-abortion voters, as part of its efforts to shift the party itself to the right, the anti-abortion alliance became a curious blend—from Catholics to born-again Christian evangelicals, to more secular "New Right" types. It was ultimately to prove a volatile coalition.

Abortion has been and still is the kernel of a protracted campaign against the social trends of the second half of the twentieth century, and for a reinstatement of "traditional family values." The Reagan presidency boosted the legitimacy, power and influence of "God's bullies" as they have been aptly called. Although the specific goal of the antiabortionists is to outlaw abortions, it is important to see this in a wider context of conservatism, attacks on welfare and so on.

The movement has two faces—first, the lobbyists and court challengers, as well as the image-makers, whose ideological offensive has sought to control the public perception of abortion and the women who seek it (Petchesky, 1984). In 1990 alone there were 465 abortion related bills presented to state legislatures (McKeegan, 1992). The anti-abortion lobby has used its muscle in the ballot box with considerable effect. Single-issue voting can tip the scales when results are close and election turnouts are low. Packing state legislatures and other elected bodies has been a systematic strategy and for twenty years abortion has wracked the United States, from school boards to Congress.

Secondly, there is the face of direct action, some of it peaceful, but nevertheless extremely intimidating, some of it violent and explicitly womenhating. In 1991 in Wichita, south Kansas, there were more than 2,600 arrests as 30,000 anti-abortion protesters blockaded an abortion clinic. In the last fifteen years around a hundred clinics have been bombed or set on fire. Others have had medical equipment wrecked. Clinic staff and their families have been harassed; doctors have been shot at; in March 1993, one was even killed. Pregnant women arriving at abortion clinics have had to run a gauntlet of screaming demonstrators, some hurling plastic fetal models, some videotaping their faces and noting the numbers on their car license plates for subsequent tracing and personal harassment.

A study of men convicted of anti-abortion violence concluded that they are "clearly acting out of a desire to maintain the dependent status of women." Many also favour policies such as capital and corporal punishment (Blanchard & Prewitt, 1993). Somewhat in a grey area of legality lie the fake abortion clinics which have been set up and are listed in the Yellow Pages, which harangue women who turn up hoping to arrange an abortion, and force them to look at often gruesome pictures of fetuses....

WHY HAS BRITAIN'S ABORTION DEBATE BEEN DIFFERENT?

It seems worth briefly comparing the struggle in the United States with that in Britain, whose political process has never been gripped by the throat as it has in the United States. Pro-choice Republican Senator Robert Packwood explained what the attentions of a single-minded group such as the U.S. anti-abortion lobby mean to his daily political life:

[The pro-lifers] are a frightening force. They are people who are with you 99 percent of the time, but if you vote against them on this issue it doesn't matter what else you stand for. (Tribe, 1992)

That's hard to imagine in Britain. Of course, there have been times when abortion has been a hot issue in the U.K., swelling MPs' mailbags and prompting heated exchanges on *Question Time*, but it has at no time been such dynamite, compelling British MPs to refer their every political step to its impact on those of their supporters who oppose abortion. Part of the reason is that Britain is relatively indifferent to religion and has no comparably powerful, organized fundamentalist or Roman Catholic population. Also, laws made in the United States Supreme Court positively invite legal challenge and counter-challenge. Laws made by Parliament are more resilient in general.

What's more, part of the reason is in the abortion law itself. It is for doctors, says Britain's 1967 Abortion Act—two doctors—to decide whether a woman needs an abortion, under the terms specified by the law. The rights of women do not remotely enter into it. Many campaigners who have defended the provisions of the 1967 Act, from no less than sixteen parliamentary attempts to curtail its scope, believe that it is the Act's reliance on doctors that has allowed it to escape relatively unscathed after twenty-five years.

When opponents of abortion in Britain have attacked the Act, its defenders have quite legitimately and cogently been able to point out that it is not *women* who make the final decision, but (respectable) professionals. (Funding cuts in the National Health Service and excessive Department of Health regulations have more stealthily debilitated abortion provision in Britain—that is another story.) Although the inherent paternalism in the framing of the Act is not only demeaning but has also led to unfair geographical differences in women's access to a sympathetic, prompt abortion service, the pragmatic, defensive value of investing the responsibility in the medical profession is worth noting.

CRITICAL-THINKING QUESTIONS

1. The United States has witnessed numerous murders of physicians who provide abortion services and bombings of Planned Parenthood clinics. Why, in contrast, has Poland not experienced such violent attacks on the medical profession and on women who seek abortions?

2. Why, in contrast to the United States and Poland, has there been little debate about abortion in Great Britain?

3. Opponents of abortion in Europe and the United States often describe abortion as a breakdown of "social values" and the "traditional family." In contrast, proponents of abortion emphasize a woman's reproductive rights. According to Hadley, how do politics, religion, and economics ultimately shape policy and many women's destiny in abortion debates?

NOTES

1. Kristin Luker (Luker, 1984) describes how would-be activists phoned around frantically in the days after the court decision, trying to find an organization to join. Many of them—women, married, housewives with small children, had never joined anything before—not even the school parent-teacher association.

2. Ronald Reagan not only refused to condemn the violence, in 1984 he wrote a bizarre call-to-arms against abortion, with help from Malcolm Muggeridge *(Abortion and the Conscience of the Nation.* Nashville: Thomas Nelson, 1984).

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